STATE OF ILLINOIS – DEPARTMENT OF LABOR 160 N. LASALLE ST., STE. C-1300 CHICAGO, ILLINOIS 60601

| IN THE MATTER OF: |) |
|---|---|
| MIKE SHEWMAKE AND CHRIS TUETH AS MEMBERS OF LOCAL 649 OF THE INTERNATIONAL BROTHERHOOD OF ELECTRICAL WORKERS, AFL-CIO |)))) |
| PETITIONER(S), |) STATE FILE NO. 2019-H-PK09-2308 |
| v. |) DATE OF NOTICE: _ 10/2/2018 |
| JOSEPH BEYER, DIRECTOR OF THE ILLINOIS DEPARTMENT OF LABOR, and THE ILLINOIS DEPARTMENT OF LABOR, | CERT. MAIL/RETURN RECEIPT:) 7017 7620 0001 0467 7109 |
| RESPONDENTS. |) |

NOTICE OF HEARING

PLEASE TAKE NOTICE that Joseph Beyer, Director of the Illinois Department of Labor, and the Illinois Department of Labor [hereinafter, "Respondents"] have received from Local 649 International Brotherhood of Electrical Workers, AFL-CIO and Mike Shewmake and Chris Tueth, as members of Local 649 International Brotherhood of Electrical Workers, AFL-CIO, [hereinafter, "Petitioner(s)"] written objections to the prevailing wage determinations posted by the Department on its website on August 15, 2018, and a request for hearing on those objections pursuant to Section 9 of the Prevailing Wage Act [hereinafter, "IPWA" or "Act"], 820 ILCS 130/0.01 et seq.

Pursuant to the PWA, Article 10 of the Illinois Administrative Procedure Act, 5 ILCS 100/10-5 et seq., and 56 III. Admin. Code 120.100 et seq., Respondents will convene a hearing on:

DATE:

OCTOBER 25, 2018

TIME:

2:00 P.M.

PLACE:

ILLINOIS DEPARTMENT OF LABOR

160 NORTH LASALLE STREET, SUITE C-1300

CHICAGO, ILLINOIS 60601

ADMINISTRATIVE LAW JUDGE:

CLAUDIA MANLEY
CHIEF ADMINISTRATIVE LAW JUDGE
ILLINOIS DEPARTMENT OF LABOR
160 NORTH LASALLE STREET, SUITE C-1300
CHICAGO, ILLINOIS 60601

The hearing involves the written objections and hearing request filed by Petitioner(s), attached hereto and made a part hereof (Exhibit A).

The parties and their respective representatives must be prepared to proceed at the hearing. The parties must present all information, documents, records or witnesses necessary to substantiate their position(s) at the hearing.

Pursuant to 56 Illinois Administrative Code 120.640, the administrative law judge shall issue a Decision and Order. In the event no timely or proper exceptions are filed, the findings, conclusions, recommendations and order of the administrative law judge shall automatically become the decision and order of the Director of Labor.

The proceedings are subject to judicial review in accordance with the provisions of the Administrative Review Law, 735 ILCS 5/3-101 et seq. The Director of Labor's determination on the objections is final and binding unless a party to this proceeding applies for and obtains judicial review of the final administrative decision in accordance with the provisions of the Administrative Review Law.

Joseph Berer

Director of Labor

STATE OF ILLINOIS — DEPARTMENT OF LABOR CONCILIATION/MEDIATION DIVISION 160 N. LASALLE ST., STE. C-1300 CHICAGO, IL 606011

| IN THE MATTER OF: |) |
|---|---------------------------------|
| LOCAL 649 OF THE INTERNATIONAL BORTHERHOOD OF ELECTRICAL WORKERS, AFL-CIO, and MIKE SHEWMAKE as a Member of LOCAL 649 OF THE INTERNATIONAL BORTHERHOOD OF ELECTRICAL WORKERS, AFL-CIO, and CHRIS TUETH, as a Member of LOCAL 649 OF THE INTERNATIONAL BORTHERHOOD OF ELECTRICAL WORKERS, AFL-CIO, |))))) STATE FILE NO.:))) |
| Petitioners, | 2019-H-PK09-2308 |
| ν. |)) |
| JOE BEYER, DIRECTOR OF LABOR and the ILLINOIS DEPARTMENT OF LABOR, | EXHIBIT A |
| Respondents. |)) |

OBJECTIONS AND REQUEST FOR SECTION 9 HEARING

Petitioners Local 649 of the International Brotherhood of Electrical Workers, AFL-CIO, and Mike Shewmake, as a member of Local 649 of the International Brotherhood of Electrical Workers, and Chris Tueth, as a member of Local 649 of the International Brotherhood of Electrical Workers, by and through their undersigned attorney, hereby object to the Illinois Department of Labor's ("the Department") August 15, 2018

Prevailing Wage Schedule and request the Department to correct the published rates as set forth herein or, alternatively, request a hearing pursuant to Section 9 of the

Prevailing Wage Act. 820 ILCS §130/9. In support of this objection, Petitioners state as follows:

- 1. Local 649 of the International Brotherhood of Electrical Workers, AFL-CIO (hereinafter "Local 649" or the "Union") is an unincorporated association with its principal office in Alton, Illinois and is a labor organization representing individuals performing work as inside and outside electricians and systems technicians in counties in the metro east. Local 649 files these objections on behalf of itself and its members.
- 2. Local 649's jurisdiction covers the following counties or portions thereof: Calhoun, Greene, Jersey, Macoupin, and Madison.
- 3. Local 649 represents workers in the following trades subject to the prevailing wage: Electric Power Equipment Operator, Electric Power Groundman, Electric Power Truck Driver, Electric Power Lineman, Electrician, and Electronic Systems Technician.
- 4. Local 649 is party to collective bargaining agreements ("CBAs") setting forth terms and conditions of employment, including wages and fringe benefits in all of the classifications and in all of the counties covered in these objections.
- 5. From time to time, Local 649 refers applicants to perform work on public works jobs in the classifications and counties covered by these objections.
- 6. Mike Shewmake is a member of Local 649 and from time to time performs work on public works projects as a wireman and in a county covered by these objections under Local 649's collective bargaining agreements. Shewmake can also perform telecommunications work that an electronic systems tech performs.

- 7. Chris Tueth is a member of Local 649 and from time to time performs work on public works projects in outside electrician classifications, including lineman, in a county covered by these objections under Local 649's collective bargaining agreements.
- 8. For years, in furtherance of the Section 9 process, Local 649 submitted prevailing wage certification forms listing collectively bargained wage rates and fringe benefits for inside and outside electrician and system technician classifications in various Illinois counties to the Department in May or June of each year.
- 9. Historically, and as recently as last year, the Department has accepted Local 649's submissions and have used the information provided by Local 649, including the wage and fringe benefits paid to Local 649 represented employees in the applicable classifications as set forth in Local 649's CBAs, to set the prevailing rate of wages for those classifications in the counties covered by these objections.
- 10. On or around May 31, 2018, the Department posted an online survey with links to a "Contractor Survey" and a "Union Survey" by which entities and persons could submit information about wages and fringe benefits on public works jobs.
- 11. The Contractor Survey includes a field to report the number of workers in a trade and county who performed work on public works jobs from 6/1/2017 to 5/31/2018. It also includes a field to report the total hours worked by all employees in a trade and county on public works jobs from 6/1/2017 to 5/31/2018.
- 12. The Union survey includes a field to report the number of workers in a trade and county who performed work on public works jobs from 6/1/2017 to 5/31/2018. It does <u>not</u> include a field to report the total hours worked by all employees in a trade and county on public works jobs from 6/1/2017 to 5/31/2018.

- 13. A representative of Local 649 timely completed and submitted the Union Survey for the classifications (except as noted below) and counties covered by this objection, including applicable wage and fringe benefit information in CBAs. Local 649 provided information on rates through August 31, 2018 for the electronic system tech classification.
- On August 15, 2018, the Department published the Current Prevailing
 Wage Rates on its website.
- 15. On or around August 21, 2018, the Department posted information on its website providing an explanation of the methodology used by the Department for determining the statewide rates the Department published on August 15, 2018, as well as a spreadsheet listing all survey submissions that were considered in determining the published rates.
- 16. Among other things, the methodology sets forth criteria upon which the Department based its determination for each "combination," meaning each category of work in each county, stating:
 - If the Department received one—and only one—valid response from a contractor for the combination, the Department published the wage and fringe benefit rates contained in that response as the prevailing wage rates for the combination.
 - If the Department received more than one valid response from contractors for the combination, the Department published the wage and fringe benefit rates contained in the response submitted by the contractor indicating that it had worked the most hours in the combination between June 1, 2017 and May 31, 2018 as the prevailing wage rates for the combination.
 - If the Department received no valid responses from contractors, and a valid response from one—and only one—union, for the combination, the Department published the wage and fringe benefit rates contained in that response as the prevailing wage rates for the combination.

- If the Department received no valid responses from contractors, and a valid response from more than one union, for the combination, the Department published the wage and fringe benefit rates contained in the response submitted by the union who, Department records indicated, had, in prior years, submitted wage and fringe benefit rates that the Department had published as the prevailing wage rates for the same combination in those years.
- Finally, if the Department received no valid responses at all for the combination, the Department republished the previously published rates for the combination.
- 17. The methodology changed the process by which the Department investigated and ascertained the prevailing wage rate, and in particular used different criteria than in the past to prioritize responses from contractors and to discount responses from unions and contractor associations.
- 18. The Department did not notify the Union in advance of this change in methodology.
- 19. Petitioners object to the prevailing wages rates published on August 15,2018.
- 20. Attached hereto as Exhibit 1, and incorporated herein, is a summary of Petitioners' objections, showing the rates of each classification, in each county, to which the Union objects and also showing the correct prevailing wage rate for that classification as of June 2018. (Exhibit 1 does not reflect any increases in wages and fringes that occurred after June 2018. Petitioners attach a separate Exhibit 2 for rates that changed after June 2018.)
- 21. Some of the rates to which the Petitioners object are incorrect either due to errors made in responses submitted by Local 649 contractors or possibly errors by the Department in transcribing data. These errors include but are not limited to:

- a. Rates do not reflect increases;
- b. Rates include the wrong rate or no rate for foreman;
- c. Rates are for the wrong quadrant or portion of a county or the 2017 rates were used because data was ascribed to the wrong quadrant or portion of a county;
- d. Rates for overtime are omitted or incorrect;
- e. Rates show the wrong amount for a fringe benefit, do not include certain fringe benefits, or include amounts that should not be included as a fringe benefit.
- 22. The Union is in the process of contacting signatory contractors to request that they contact the Department with the appropriate corrections to the extent a contractor submitted incorrect information. But, even if a contractor fails to provide this information, the Department should make the requested corrections.
- 23. In multiple counties, the Department used previously published rates for the Electric Power Equipment Operator, Truck Driver, and Groundman classifications. As of the date of this filing, Local 649 cannot confirm whether it submitted rates for these classifications in these counties. Even if not, Petitioners request the Department to use Local 649's rates for these classifications. Petitioners includes these rates in Exhibit 1. Attached as Exhibit 1A is a portion of Local 649's CBA setting forth these rates.
- 24. There is also one county Macoupin County where the Department used the rates of another IBEW Local for the Electric Power Equipment Operator, Truck Driver, Groundman, and Lineman classifications for the portion of the county within

Local 649's jurisdiction. Petitioners request that the Department set the prevailing wages for this portion of the county, as designated in Exhibit 1, using Local 649's rates for these classifications.

- 25. The other rates to which the Petitioners object are based on information submitted by non-signatory contractors. Petitioners object to these rates as being the "prevailing rate" for a variety of reasons including but not limited to:
 - a. The Department deviated from past practice and the status quo by not using the wage and fringe benefits paid to Local 649 represented employees, as set forth in Local 649's CBAs, to determine the prevailing rate of hourly wages for the classifications in the counties.
 - The Department failed to give notice to Local 649 that it had changed its methodology.
 - c. The Department failed to engage in required rule-making to change its methodology.
 - d. The Department arbitrarily and unreasonably determined to favor responses from one - and only one - contractor over responses from a union or a contractor association.
 - e. The Department apparently relied on rates paid by the non-signatory contractor at the time of the work in question rather than consider any increases since that time.
 - f. The Department failed to properly consider or ignored information submitted by Local 649 and a contractor association about the number

- of workers in a trade and county who performed work on public works jobs.
- g. The Department failed to give Local 649 the opportunity to submit information about the total hours worked by all employees in a trade and county on public works jobs.
- 26. In some instances, the Department accepted wage and fringe data submitted by a single contractor, showing only a few hours of work, to set the prevailing rate of wages for a particular classification in a particular county.
- 27. In addition, the Department in relying on rates reportedly paid by the contractor at the time of the work in question is effectively freezing the prevailing wage at last year's rate, when the Department should consider any increases as of the month of June 2018.
- 28. Petitioners also object to all the rates in all the classifications and counties in the Union's jurisdiction if they do not require overtime at time and one-half after eight hours on Monday through Friday. The Union's CBAs require time and one-half after eight hours. (Exhibit 1 does not include this correction for every classification in every county.)
- 29. Based on the Act, as confirmed by past practice, the wage and fringe benefits paid to Local 649 represented employees, as set forth in Local 649's CBAs, determine the prevailing rate of hourly wages for the classifications in the counties.
- 30. Furthermore, and in fact, the wage and fringe benefits paid to Local 649 represented employees, as set forth in Local 649's CBA's are the most frequently paid

wage and benefit rates to employees on public works in the classifications and counties covered by this objection.

- 31. Finally, effective September 1, 2018, the wage and fringe rates for the electronic system tech classification increased. Petitioners seek to include these increases in all counties in Local 649's jurisdiction. Attached hereto as Exhibit 2 is a chart showing these increased wage and fringe rates.
- 32. Under Section 9 of the Act, the Department may correct the rates and publish corrected rates following a hearing.
- 33. Under Section 9 of the Act, "[n]othing prohibits the Department from publishing prevailing wage rates more than once per year."
- 34. Local 649 signatory contractors are at a competitive disadvantage resulting from the Department's published prevailing wage rates.
- 35. Local 649 and its members are harmed by the Department's published prevailing wage rates, in that they could lose work opportunities on public works jobs, and in the form of downward pressure placed on their wages and benefits due to the Department's determinations.
- 36. Petitioners request that the Department correct the existing Prevailing Wage Schedule to reflect the correct prevailing wage rates as set forth herein and Exhibits 1 & 2.
- 37. Alternatively, Petitioners request a hearing on these objections and a ruling that that rates as set forth herein and Exhibits 1 & 2 are the prevailing wage rates for the classifications and counties covered by this objection.

For the reasons set forth above, Petitioners object to the prevailing wage rates as described herein, and for the reasons set forth herein. Petitioners request that the Department correct the published rates or, alternatively, request a hearing on these objections pursuant to Section 9 of the Prevailing Wage Act (820 ILCS 130/9).

Respectfully submitted,

Christopher N. Grant (III. Bar #6277560)

Schuchat, Cook & Werner 1221 Locust Street, 2nd Floor St. Louis, Missouri 63103

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(314) 621-2378 (fax)

cng@schuchatcw.com

September 14, 2018

CC:

Terry Shewmake, via e-mail Paul Noble, via e-mail

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| NW A16 Correct Rate | W. | ALL | Correct Rate | | | After | | | | | | \$12.92 | \$0.00 | 20.23 | |
| ELECTRONIC SYS TECH | Αw | 8,0 | IDOL Rate | \$ 31.75 | 31,75 \$33.75 | OM)TTED] | 1.5 1.5 | 1.5 | 7 | 11 | 59.25 | \$5.65 | 50.00 | \$1.77 | 20.00 |
| NW BID COFFEET Rate | AM. | GIB | Correct Rate | | 1 | After 6 hours in a day | | | | - | | \$6.60 | Ī | O# '05 | |

INTERNATIONAL BROTHERHOOD OF ELECTRICAL WORKERS Local Union 649

6-649A Agreement Wage Rates 17/1/18 to 12/2/18

| | | The second second | | Carlotte State of the last | | | | | | |
|--|---------------------------------------|--|-----------|------------------------------|---------|---------------|--------|-------------------|---------|--|
| | Base | Health & Local | Local | NEBF | HRA | ALBAT | NLINCC | AMF | Total | A THE STREET WHICH AND THE PERSON OF THE PER |
| | Wage | Welfare Pension | Pension | 3% | \$2,25 | 3% | \$.01 | 5.03 | Parkago | |
| | | | 25% | | | - | • | | el di | |
| Journeyman Lineman | \$50,66 | \$5.75 | \$12.67 | \$1.52 | \$2.2K | 40 51 | Å0.04 | 2 | 3,000 | 1 |
| Line Foreman | 452 54 | \$5.75 | 612 20 | 1 | | | 70.02 | \$0.05 | 5/5.39 | Health & Welfare |
| Gonoral Enroman | 70:02 | 25.73 | 25.515 | | | 50.54 | 50.01 | \$0.03 | \$77.07 | Lineco |
| | \$57.41 | \$5.75 | \$14.35 | \$1.72 | \$2.25 | \$0.57 | \$0.01 | \$0.03 | \$82.10 | 821 Parkview Blvd |
| ADDDCNTICE | | | | | | | | | | Lombard, IL 60148-3230 |
| APPAGIVICE T | | | | | | | | | | 7 000 000 1000 |
| 12, 1000 hours. 60% J.L. Rate | \$30.40 | \$5,75 | \$7.60 | \$0.91 | \$2.25 | \$0.30 | \$0.01 | \$0.03 | \$47.75 | 1-070-523-7268 |
| 2" 1000 hours - 65% J.L. Rate | \$32.93 | \$5.75 | \$8.23 | \$0.99 | | \$0,33 | \$0.01 | ço oş | \$40.30 | |
| 3" 1000 hours - 70% 1.1. Rate | \$35.46 | \$5.75 | \$8.87 | \$1.06 | \$2.25 | \$0.35 | \$0.01 | \$0.03 | \$52.70 | Local Pension |
| 4" 1000 hours - 75% J.L. Rate | \$38.00 | \$5.75 | \$9.50 | \$1.14 | | \$0.38 | \$0.01 | 20.02 | 45E 64 | BEWWECA Service Center |
| 5" 1000 hours - 80% J.L. Rate | \$40.53 | \$5.75 | \$10.13 | \$10.13 \$1.22 \$2.25 \$0.41 | \$2.75 | †- | 505 | 50.05 | 10000 | o/ so Elizabeth Ave. |
| 6" 1000 hours - 85% 1. L. Rate | \$43,06 | \$5.75 | \$10.77 | 61.70 | \$3.7C | + | 1000 | 2000 | /0.000 | St. Louis, MO 63110 |
| 7th 1000 bases 2007 11 Bases | 100 | 1 | , , , , , | 77.43 | | 50.43 | 30.04 | \$0.03 | \$62.08 | 314-752-2330 or 877-281-2430 |
| A TOOL TOUR - SUZOJIA, KATE | 242.60 | 55.75 | \$11,40 | \$1.37 | \$2,25 | \$0.46 | \$0.01 | \$0.03 | \$65,32 | |
| | | | | | | | | | | NTAN |
| biaster | \$50.66 | \$5.75 | \$12.67 | \$1.52 \$2.25 | , | \$0.51 | \$0.01 | \$0.03 | \$72.20 | Control of property |
| Lineman-Hole Boring Machine Operator | \$50.66 | \$5.75 | \$12.67 | \$1.52 \$2.25 | \$2.25 | 50.51 | \$0.01 | \$0.03 | \$72.20 | Anchean Line builders Chapter |
| Groundman Equipment Operator | \$43.48 | \$5.75 | \$10.87 | _ | \$2.25 | 50.42 | \$0.01 | \$0.05 | 06.43 | Variable Office Diffue |
| Groundman Truck Driver w/w | \$32.59 | \$5,75 | \$8.15 | 30 QR | | ¢0 22 | 1000 | 50.05 | 2000 | variualia, ON 45377-2059 |
| Groundinan Truck Driver wo/w | \$28.84 | \$5.75 | 47.21 | _! | 3, 20 | 3 5 | 70,07 | 50.05 | 27.746 | 937-898-5824 |
| Groundman | 620 00 | 16. 7. | | | 24.45 | 22.25 | 20.01 | 50,05 | 545.24 | |
| A STATE OF THE PROPERTY OF THE | 220.03 | c)'ce | 3/.02 | 30.84 30.84 | \$2.25 | \$0.28 | \$0.01 | \$0.03 | \$44.28 | Worlding Assesment 2,25% (D) |
| | | | | | | | | | | IBEW Local Union 649 |
| | বৈ | AMF | | NLWCC | ပ္ပ | | | ALBAT | | 3945 Humbert Road |
| | 3701 S. 6t Springfield | 3701 S. 6th St. Road Springfield II 82703 | | 3701 S. 6th St. Road | St. Roa | 70 (| O, P | P.O. Box 713129 | 129 | 618-462-1627 |
| | · · · · · · · · · · · · · · · · · · · | つっぱつ リー | | opringijela, it. 62703 | L 0410 | 9 | Colum | Columbus OF 43274 | 43274 | |

3701 S. 6th St. Road Springfield, IL. 62703 800-252-8922 AMF

NLINCC 3701 S. 6th St. Road Springfield, IL 62703 800-252-8922

ALBAT

P.O. Box 713129 Columbus, OH 43271 937-849-4177

1st Mid America Credit Union P.O. Box 210 Bethalto, IL. 62010 618-258-3168 Vacation 6% (D)



WAGE RATE FORM - LOCAL #649 ALTON-WOOD RIVER DIVISION - ALTON, IL

Mr. Billy J. Serbousek Chapter Manager Illinois Chapter, NECA 3701 S. 6th St. Road Springfield, Illinois 62703 (217) 585-9500

South-Central Telecommunications Labor Agreement

Mr. Terry Shewmake Business Manager Local Union #649, IBEW 3945 Humbert Road Alton, IL 62002 (618) 462-1627

| | Ш | ifective S | Effective September 1, 2018 thru August 31, 2019 | er 1, 20 | 18 thru | August | 31, 2019 | | | |
|-----------------------|-------|-------------|--|------------|-----------|-------------|----------|-------|---------------|-------|
| | | Health | | | | | | | | |
| 3 T | Base | 왕 (101년) | Local | 11 | () T () | COMIN | AMF | Sub- | NECA 0 5%) | Total |
| Classification | 30 23 | 0.05 | 1 CO | | | 0.04 | 0.20 | 49.31 | 0.16 | 49.47 |
| mistalier rectilionar | 06.20 | 0.05 |) q | 2 5 | 0 40 | 0.01 | 0.50 | 51.37 | 0.17 | 51 54 |
| LOIE 1 4 4 2.00 | 3 | 2.20 | 9 | 3 | 5 | 2 | | 2 | 5 | 2:12 |
| | | | | | | | | | | |
| Appentices: | | | | : | | | | | | |
| 0-800 Hours / 45% | 14.55 | 9.25 | | 0.44 | 0,40 | 0,01 | 0.20 | 24.85 | 0,07 | 24.92 |
| 801-1600 Hours / 50% | 16.17 | 9.25 | 4.04 | 0.49 | 0.40 | 0.01 | 0.20 | 30.56 | 0.08 | 30.64 |
| 1601-2400 Hours / 60% | 19,40 | 9,25 | 4.85 | 0.58 | 0,40 | 0.01 | 0.20 | 34.69 | 0.10 | 34.79 |
| 2401-3200 Hours / 65% | 21.01 | 9.25 | 5,25 | 0.63 | 0.40 | 0.01 | 0.20 | 36.75 | 0.11 | 36.86 |
| 3201-4000 Hours / 75% | 24.25 | 9,25 | 6,15 | 0,73 | 0.40 | 0.01 | 0.20 | 40.99 | 0.12 | 41.11 |
| 4001-4800 Hours / 80% | 25.86 | 9.25 | 6.15 | 0.78 | 0.40 | 0.01 | 0.20 | 42.65 | 0.13 | 42.78 |
| | | | NOTE: Totals may be off due to rounding | ıls may bı | e off due | to rounding | 1-0 | | | |



CERTIFICATE OF SERVICE

Mike Shewmake and Chris Tueth/ Local 649 IBEW, AFL-CIO c/o Christopher N. Gant, Esq. Schuchat, Cook & Werner 1221 Locust Street, 2nd Floor St. Louis, Missouri 63103 cng@schuchatcw.com

Via messenger:

Joseph Beyer Director of Labor Illinois Department of Labor 160 N. LaSalle St., Ste. C-1300 Chicago, IL 60601

Illinois Department of Labor c/o Benno Weisberg General Counsel Illinois Department of Labor 160 N. LaSalle St., Ste. C-1300 Chicago, IL 60601

Subscribed and Sworn to this

day of

2018

Notary Public

Official Seal Laura Mary Kotelman Notary Public State of Illinois My Commission Expires 12/03/2019